

## SOLICITOR

TO: Mail Stop 8  
 Director of the U.S. Patent and Trademark Office  
 P.O. Box 1450  
 Alexandria, VA 22313-1450

U.S. PATENT &amp; TRADEMARK OFFICE

REPORT ON THE  
 FILING OR DETERMINATION OF AN  
 ACTION REGARDING A PATENT OR  
 TRADEMARK

In Compliance with 35 U.S.C. § 290 and/or 15 U.S.C. § 1116 you are hereby advised that a court action has been filed in the U.S. District Court Central District on the following  Patents or  Trademarks:

DOCKET NO.	DATE FILED	U.S. DISTRICT COURT	2006 MAY 12 AM 10:32
PLAINTIFF	May 12, 2006	Central District of California	U.S. DISTRICT COURT CLERK'S OFFICE OF CALIF. LOS ANGELES
SICOR PHARMACEUTICALS, INC., a Delaware corporation		DEFENDANT	ELI LILLY & Co., an Indiana corporation
PATENT OR TRADEMARK NO.	DATE OF PATENT OR TRADEMARK	HOLDER OF PATENT OR TRADEMARK	
1 4,808,614	2/28/1989	Eli Lilly & Co.	
2 5,464,826	11/7/1995	Eli Lilly & Co.	
3			
4			
5			

In the above-entitled case, the following patent(s)/trademark(s) have been included:

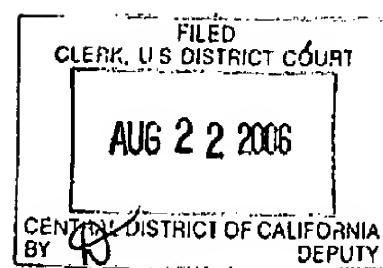
DATE INCLUDED	INCLUDED BY	<input type="checkbox"/> Amendment <input type="checkbox"/> Answer <input type="checkbox"/> Cross Bill <input type="checkbox"/> Other Pleading
PATENT OR TRADEMARK NO.	DATE OF PATENT OR TRADEMARK	HOLDER OF PATENT OR TRADEMARK
1		
2		
3		
4		DOCKETED ON CM
5		DOCKETED ON CM
		AUG 8 2007 BY 021 MAY 17 2006

In the above-entitled case, the following decision has been rendered or judgement issued:

DECISION/JUDGEMENT	(BY) DEPUTY CLERK	DATE
<i>Order Granting Defendant's Motion to Dismiss Plaintiff's Complaint &amp; Denying Plaintiff's Cross-Motion For a Stay</i>	<i>fajb7d</i>	<i>AUG - 8 2007</i>

Copy 1—Upon initiation of action, mail this copy to Director Copy 3—Upon termination of action, mail this copy to Director  
 Copy 2—Upon filing document adding patent(s), mail this copy to Director Copy 4—Case file copy

FILED



Priority   
Send   
Enter   
Closed   
JS-5/JS-6   
JS-2X   
Scan Only

UNITED STATES DISTRICT COURT

CENTRAL DISTRICT OF CALIFORNIA

SICOR PHARMACEUTICALS, INC., } NO. CV 06-2898 SJO (VBKx)

Plaintiff,

v.

ELI LILLY AND COMPANY,

Defendant.

ORDER GRANTING DEFENDANT'S MOTION  
TO DISMISS PLAINTIFF'S COMPLAINT AND  
DENYING PLAINTIFF'S CROSS-MOTION  
FOR A STAY

On June 30, 2006, Defendant Eli Lilly and Company ("Eli Lilly") filed a Motion to Dismiss Plaintiff's Complaint pursuant to Federal Rule of Civil Procedure 12(b)(1) ("Rule 12(b)(1)"). Plaintiff Sicor Pharmaceuticals, Inc. ("Sicor") has filed an Opposition to Defendant's Motion and, in the alternative, a Cross-Motion for a Stay. Defendant Eli Lilly has filed a Reply to Plaintiff's Opposition and an Opposition to Plaintiff's Cross-Motion for a Stay. Having carefully and thoroughly considered the arguments raised in support of and in opposition to the instant Motion and Cross-Motion, the Court deemed these matters appropriate for decision without oral argument. See Fed. R. Civ. P. 78; Local Rule 7-15. For the following reasons, the Court GRANTS Defendant's Motion and DENIES Plaintiff's Cross-Motion.

THIS CONSTITUTES NOTICE OF ENTRY  
AS REQUIRED BY LOCAL RULE 7(d).

38

1    I. FACTUAL BACKGROUND

2       Plaintiff Sicor is in the business of developing, manufacturing and marketing injectable  
3 pharmaceutical products. (Rosenberg Decl. ¶ 4.) Sicor filed Abbreviated New Drug Applications  
4 ("ANDAs") with the United States Food and Drug Administration ("FDA") seeking approval to  
5 market injectable gemcitabine products generic to Lilly's Gemzar anti-cancer drug. Sicor alleges  
6 that its principal place of business is in Irvine, California. (Mortazavi Decl. Ex. A.) It claims it does  
7 not have a regular and established place of business in the Southern District of Indiana or  
8 elsewhere in Indiana. (Rosenberg Decl. ¶ 5.)

9       On February 15, 2006, Eli Lilly brought an action for patent infringement against Sicor in  
10 the United States District Court for the Southern District of Indiana, in which Eli Lilly alleged that  
11 Sicor's proposed manufacture and sale of injectable gemcitabine products would infringe two of  
12 Eli Lilly patents. (Bishop Decl. Ex. A.) Sicor has moved to dismiss the action in the Indiana  
13 district court for lack of personal jurisdiction, or, in the alternative, to transfer the case to this  
14 Court. The Indiana district court has not yet ruled on Sicor's motion.

15      On May 12, 2006, Sicor filed this action against Eli Lilly for declaratory judgment of non-  
16 infringement and declaratory judgment of invalidity. On June 30, 2006, Eli Lilly filed the instant  
17 Motion to Dismiss pursuant to Rule 12(b)(1) alleging that, under § 355(j)(5)(C)(i)(II) of the Hatch-  
18 Waxman Act, Sicor is barred from filing a declaratory judgment action since Eli Lilly has already  
19 filed an action for patent infringement, which is now pending in the Southern District of Indiana.

20    II. REGULATORY BACKGROUND

21       This case involves the statutory framework governing new and generic drug approvals and  
22 its mechanisms for patent enforcement, which the Federal Circuit described at length in *Mylan*  
23 *Pharmaceuticals, Inc. v. Thompson*, 268 F.3d 1323 (2002). For the purposes of this Motion, it is  
24 appropriate to explain the regulatory framework in detail here.

25       Under the Federal Food, Drug, and Cosmetic Act ("FFDCA"), a pharmaceutical company  
26 seeking to manufacture a new drug is required to file a New Drug Application ("NDA") for  
27 consideration by the FDA. Sec 21 U.S.C. § 355(a) (1994). The NDA must contain detailed  
28

1 clinical studies of the drug's safety and efficacy and a list of patents which claim the drug. See  
2 *id.* § 355(b)(1) (Supp. V 1999).

3 If the FDA approves the NDA, it publishes a listing of the drug and patent on the drug's  
4 approved aspects in *Approved Drug Products with Therapeutic Equivalence Evaluations*—what  
5 is commonly referred to as the “Orange Book.” *Id.* § 355(j)(7)(A)(iii) (1994); *id.* § 355(b)(1); see  
6 also 21 C.F.R. § 314.53(c)(2)(ii) (2001).

7 Pursuant to the Drug Price Competition and Patent Term Restoration Act of 1984, Pub. L.  
8 No. 98-417, 98 Stat. 1585 (1984), codified at 21 U.S.C. §§ 355, 360cc, and 35 U.S.C. §§ 156,  
9 271, 282 (the “Hatch-Waxman Amendments” to the FFDCA and to Title 35 of the United States  
10 Code relating to patents), a pharmaceutical manufacturer seeking approval to market a generic  
11 version of a previously approved drug may submit an ANDA to the FDA. 21 U.S.C. § 355(j)  
12 (1994). An ANDA offers an expedited approval process for generic drug manufacturers. Rather  
13 than filing a full NDA with new safety and efficacy studies, in an ANDA a generic manufacturer  
14 may rely in part on the pioneer manufacturer’s work by submitting data demonstrating the generic  
15 product’s bioequivalence with the previously approved drug. See *id.* § 355(j)(2)(A) (Supp. V  
16 1999).

17 These provisions from the Hatch-Waxman Amendments “emerged from Congress’ efforts  
18 to balance two conflicting policy objectives: to induce name brand pharmaceutical firms to make  
19 the investments necessary to research and develop new drug products, while simultaneously  
20 enabling competitors to bring cheaper, generic copies of those drugs to the market.” *Abbott Labs*  
21 *v. Young*, 920 F.2d 984, 991 (D.C. Cir. 1990) (Edwards, J., dissenting on other grounds). As the  
22 Federal Circuit recognized, the Hatch-Waxman provisions concerning patent infringement are part  
23 of this balance, for it is not infringement to conduct otherwise infringing acts necessary to prepare  
24 an ANDA. *Mylan Pharmaceuticals, Inc.*, 268 F. 3d at 1326; see also 35 U.S.C. § 271(e)(1) (Supp.  
25 V 1999) (“It shall not be an act of infringement to make, use, offer to sell, or sell . . . a patented  
26 invention . . . solely for uses reasonably related to the development and submission of information  
27 under a Federal law which regulates the manufacture, use, or sale of drugs.”).

28

1       Under § 271(e)(2), however, a generic drug manufacturer infringes by filing an ANDA to  
2 obtain FDA approval for the purpose of marketing a generic drug product claimed in a patent  
3 before the patent expires. 35 U.S.C. § 271(e)(2) (1994) ("It shall be an act of infringement to  
4 submit . . . [an ANDA] . . . if the purpose of such submission is to obtain [FDA] approval . . . to  
5 engage in the commercial manufacture, use, or sale of a drug . . . claimed in a patent before the  
6 expiration of such patent.") (emphasis added).

7       As part of the ANDA process, an applicant seeking to market a generic version of a listed  
8 drug must make a certification as to each patent listed in the Orange Book which "claims the listed  
9 drug . . . or which claims a use for such listed drug for which the applicant is seeking approval."  
10 21 U.S.C. § 355(j)(2)(A)(vii) (1994). Further, according to regulations enacted by the FDA, an  
11 applicant whose ANDA is pending when a pioneer drug manufacturer lists additional patents in  
12 the Orange Book must make certifications as to the new patents, unless the additional patents  
13 are submitted more than thirty (30) days after they were issued. 21 C.F.R. § 314.94(a)(12)(vi)  
14 (2001).

15       The applicant must then certify either that: (I) no such patent information has been  
16 submitted to the FDA; (II) the patent has expired; (III) the patent is set to expire on a certain date;  
17 or (IV) such patent is invalid or will not be infringed by the manufacture, use, or sale of the new  
18 generic drug for which the ANDA is submitted. 21 U.S.C. § 355(j)(2)(A)(vii)(I-IV) (1994). These  
19 are commonly referred to as Paragraph I, II, III, IV certifications. Further, if one of the listed  
20 patents is a method-of-use patent which does not claim a use for which the applicant is seeking  
21 approval, the applicant must make a statement to that effect (a "Section viii Statement"). *Id.* §  
22 355(j)(2)(A)(viii).

23       An ANDA containing a Paragraph I or II certification may be approved without additional  
24 delay. Sec 21 U.S.C. § 355(j)(5)(B)(i) (Supp. V 1999). An ANDA containing a Paragraph III  
25 certification indicates that the applicant does not intend to market the drug until after the expiration  
26 of the patent, and the approval of the ANDA cannot be made final until the patent expires. *Id.* §  
27 355(j)(5)(B)(ii).

28

When an ANDA contains a Paragraph IV certification, the ANDA applicant must give notice to the patentee and must provide detailed bases for its belief that the patent is invalid, unenforceable, or not infringed. *Id.* § 355(j)(2)(B)(i); 21 C.F.R. § 314.95(c)(6) (2001). The patentee is then given forty-five (45) days to sue the ANDA applicant for infringement. 21 U.S.C. § 355(j)(5)(B)(iii) (Supp. V 1999). If the patentee does not file suit, the application may be approved. If the patentee files suit within that period, the FDA may not approve the ANDA until the expiration of the patent, judicial resolution of the infringement suit, a judicial determination that the patent is invalid or unenforceable, or thirty (30) months from the patentee's receipt of notice, which comes first. *Id.*; 21 C.F.R. § 314.107(b)(1)(iv) (2001). Moreover, the availability of declaratory judgment actions is limited: "Until the expiration of forty-five days from the date the notice made under paragraph (2)(B)(i) is received, no action may be brought under section 2201 of Title 28, for a declaratory judgment with respect to the patent." *Id.* These provisions give the pioneer manufacturer the first opportunity to file suit against the ANDA applicant for infringement, and may substantially delay the ANDA approval during the pendency of the litigation.

### III. DISCUSSION

#### A. Section 355(j)(5)(C)(i)(I) of Title 21 of the United States Code Bars Plaintiff Sicor's Action for Declaratory Relief.

Defendant Eli Lilly argues that this Court lacks subject matter jurisdiction because, under § 355(j)(5)(C)(i)(I), Plaintiff Sicor cannot bring a declaratory judgment action unless Eli Lilly's action for patent infringement in the Southern District of Indiana is dismissed without prejudice. For the following reasons, the Court finds this argument persuasive.

The Hatch-Waxman Act, as amended, prohibits the filing of a declaratory judgment action where, as here, the NDA holder files a patent infringement action within the specified forty-five (45) day period. Section 355(j)(5)(C)(i)(I) provides in relevant part:

No action may be brought under section 2201 of Title 28 [the Declaratory Judgment Act] by an applicant [filing an ANDA] for a declaratory judgment with respect to a patent which is the subject of [a Paragraph IV certification] . . . unless neither the owner of such patent nor the holder of the approved [NDA] brought a civil action against the applicant for infringement of the patent before the expiration of [45 days from receipt of notice].

1 In the instant case, Plaintiff Sicor does not dispute that Defendant Eli Lilly filed an action  
2 for patent infringement within forty-five (45) days of receiving notice of Sicor's Paragraph IV  
3 certifications. Because Eli Lilly brought a patent infringement action against Sicor in the Southern  
4 District of Indiana forty-two (42) days after receiving notice of Sicor's first Paragraph IV  
5 certification (Bishop Decl. Ex. A, Civil Action No. 06-CV-0238-B/S), § 355(j)(5)(C)(i)(II) bars Sicor  
6 from bringing an action for declaratory judgment.

7 Sicor argues that, "under 21 U.S.C. § 355(j)(5)(C)(i)(II), an ANDA applicant is not barred  
8 from bringing a declaratory judgment action prior to dismissal of a 'civil action' brought by a patent  
9 owner or NDA holder *unless* such 'civil action' was brought in a judicial district in which the ANDA  
10 applicant has its principal place of business or regular and established place of business." (Pl.'s  
11 Opp'n 7.) In support of this argument, Sicor references the venue provision for declaratory  
12 judgment actions authorized in § 355(j)(5)(C)(i)(II), which provides that "a civil action referred to  
13 in this subclause shall be brought in the judicial district where the defendant has its principal place  
14 of business or a regular and established place of business."

15 The Court does not find Sicor's argument persuasive. Sicor's reading of § 355 contradicts  
16 the plain language of the statute. Section 355(j)(5)(C)(i)(I) states on its face that an ANDA  
17 applicant cannot bring a declaratory judgment action if, during the forty-five (45) day period the  
18 patentee or NDA holder brings an action for patent infringement against the ANDA. In view of the  
19 statute's plain language, it is likely Congress simply intended for the venue provision to apply to  
20 ANDA actions for declaratory judgment against patentees or NDA holders. Moreover, as  
21 Defendant suggests, Sicor's interpretation would allow for two lawsuits pertaining to the same  
22 dispute to take place in separate courts. (Def.'s Reply 5.) This would significantly undermine  
23 Congress's attempt at providing the pioneer manufacturer with the first opportunity to file suit and  
24 control of the litigation. See *Mylan Pharm., Inc.*, 268 F.3d at 1327. For these reasons, the Court  
25 GRANTS Defendant's Motion without prejudice.

26 B. A Stay Is Not Warranted Under the Circumstances.

27 In the alternative, Plaintiff Sicor requests this Court to grant "a stay of this action until the  
28 Indiana court decides Sicor Pharma's motion to dismiss." (Pl.'s Opp'n 9.) As Plaintiff points out,

1 the power to stay proceedings is normally an incidental power inherent in every court to control  
2 the disposition of the cases on its docket. *Id.* However, where, as here, the Court lacks subject  
3 matter jurisdiction at the outset of the litigation, the Court can do nothing except dismiss the  
4 present action. See *Morongo Band of Mission Indians v. Cal. State Bd. of Equalization*, 858 F.2d  
5 1376, 1380 (9th Cir. 1988) ("If jurisdiction is lacking at the outset, the district court has 'no power  
6 to do anything with the case except dismiss.'"). Accordingly, the Court DENIES Plaintiff's Cross-  
7 Motion for a Stay.

8 IV. CONCLUSION

9 For the foregoing reasons, the Court GRANTS Defendant Eli Lilly's Motion to Dismiss  
10 Plaintiff's Complaint without prejudice. The Court also DENIES Plaintiff Sicor's Cross-Motion for  
11 a Stay. The clerk shall close the file.

12 IT IS SO ORDERED.

13 Dated this 22 day of August, 2006.

S. James Otero  
UNITED STATES DISTRICT JUDGE